

United States General Accounting Office Washington, D.C. 20548

Health, Education and Human Services Division

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December 15, 1995

Senator Daniel K. Akaka United States Senate

Senator Daniel K. Inouye United States Senate

The Honorable Patsy T. Mink House of Representatives

The Honorable Neil Abercrombie House of Representatives

In your letter dated November 28, 1995, you expressed concern that Hawaii's Medicaid spending for fiscal year 1995 may have been understated in tables that we produced at the direction of the Senate Finance committee. More specifically, you were concerned that the base year funding amount used in these tables was obtained by subtracting federal allotments for Disproportionate Share Hospital (DSH) payments from the state's estimated fiscal year 1995 Medicaid spending. Because Hawaii's Director of the Department of Human Services reported that the state will not use any of the DSH allotment, you asked if the Senate Medicaid base year amounts and the subsequent November 15 budget reconciliation calculations accurately reflected that situation.

In brief, we are unable to determine if Hawaii's funding under the November 15 conference agreement accurately reflects Hawaii's DSH payments because the conference agreement makes no reference to a base year spending amount. Rather, the conferees agreed to specific funding amounts for each state for fiscal year 1996 and did not explicitly link the fiscal year 1996 grant to prior spending.

With respect to the provisions as passed by the Senate, the determination of the base year federal funding amount involved choosing the largest of the adjusted federal funding amounts for the 3 fiscal years 1993 to 1995 as reported by the Health Care Financing Administration (HCFA). For 1995, the legislation required HCFA to exclude any federal payments under the DSH program from the total

GAO/HEHS-96-74R Medigrant: Hawaii's Base Year Funding

federal funds. For 1994, total federal funds, including DSH payments were to be inflated 3.4 percent. Finally, for 1993, HCFA was required to use 95 percent of total federal funds after excluding DSH payments.

At the direction of the Senate Finance Committee, we prepared tables showing each state's base year funding amounts. Because federal payments for fiscal year 1995 were not yet available, the Committee supplied us with estimated federal funding for that year. For Hawaii, its base year figure equalled its estimated fiscal year 1995 spending as reported by HCFA, less its federal DSH allotment. Because Hawaii does not intend to use its DSH allotment, the base year funding shown in the tables we produced for the Senate would understate Hawaii's actual fiscal year 1995 spending.

This understatement would not, however, affect fiscal year 1996 Medigrant funds that Hawaii would receive under the Senate legislation, because such payments would be allocated based on actual fiscal year 1995 federal payments excluding federal payments for DSH, rather than the estimated spending used in the Senate tables.

If you have any questions regarding this letter or if we can be of further assistance, please give me a call at (202) 512-4561. Copies of this letter will be made available to other interested parties upon request.

William J. Scanlon

Director, Health Systems

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